UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF ILLINOIS EASTERN DIVISION

| JUM SOON LIM, |) | |
|--|---|--------------|
| Petitioner, |) | 08 C 4863 |
| V. |) | |
| |) | Judge Conlon |
| GLENN TRIVELINE, Acting Field Office |) | |
| Director, U.S. Immigration and Customs |) | |
| Enforcement, et al. |) | |
| |) | |
| Respondents. |) | |

RESPONDENT'S RESPONSE IN OPPOSITION TO THE MOTION FOR TEMPORARY RESTRAINING ORDER AND PRELIMINARY INJUNCTION

On August 26, 2008 petitioner Lim filed a motion for a temporary restraining order (TRO) seeking the district's court's intervention in her immigration case, and requesting that this court "temporarily enjoin the respondents from effectuating an administratively final expedited order of removal or deportation entered against her on September 18, 2006 while her underlying petition for habeas corpus is pending and unadjudicated before this Court." Motion at 1. Lim is currently detained in the custody of the Kenosha County Detention Center under the custodial authority of Tom Puidokas, who is the warden or facility administrator of that center. The respondents oppose this motion as well as the underlying habeas petition based upon lack of personal jurisdiction, as petitioner Lim is properly in the custody of the Kenosha County Detention Center, Kenosha, Wisconsin, as a criminal alien who has no lawful status in the United States. Pursuant to Seventh Circuit precedent, the underlying petition for habeas corpus has been improperly filed in the Northern District of Illinois, and the wrong respondents have been named. *Kholyavskiy v. Achim*, 443 F.3d 946 (7th Cir. 2006). Lim challenges this detention and the expedited removal order overall

in her Petition for Writ Of Habeas Corpus, which counsel has filed concurrently with the motion for injunctive relief. Motion p. 2. Immigration and Customs Enforcement (ICE) has notified undersigned counsel that it does not intend to remove petitioner Lim from the country until the underlying habeas petition has been resolved. Undersigned counsel has communicated this to counsel for petitioner, therefore the need for temporary injunctive relief is not imminent, nor is it appropriate in light of the initial jurisdictional issues in the underlying habeas petition.

Introduction

Lim is a native and citizen of Korea, who has no lawful status in the United States. On September 18, 2008, she was apprehended at the border of the United States and Mexico, while attempting to enter as a lawful permanent resident. Govt. Ex. 1 (Form I-213, Record of Deportable Alien). Based upon her lack of status and the fact that she was an arriving alien at the border, Immigration and Customs Enforcement (ICE) agents in San Diego placed her in expedited removal proceedings (ER), and took her into custody. Govt. Ex. 2. Upon interview of Lim as well as routine record checks, the ICE agents determined that Lim was in fact facing pending criminal charges in Cook County, Illinois, and on September 27, 2006, a judge in Cook County Illinois issued a warrant for her arrest for her failure to appear for the criminal hearing. Govt. Ex. 3. She was transferred back to Cook County on or about October 11, 2006, Govt. Ex. 4, and then transferred into the custody of the Illinois Department of Corrections on or about October 23, 2006 to serve her criminal sentence. Govt. Ex. 5. As soon as her sentence was completed, petitioner Lim was returned to the custody of ICE, where efforts to proceed with her removal continued. Govt. Ex. 6.

Argument

I. Standard Of Review

In determining whether injunctive relief should be granted, the court considers: (1) the likelihood of irreparable harm to the movant if the relief is denied; (2) the likelihood of harm to the non-moving party if the relief is granted; (3) the likelihood that the movant will prevail on the merits; and (4) the public interest. *See Lucacela v. INS*, 161 F.3d 1055 (7th Cir. 1998). In Lim's case, she is a criminal alien who seeks to prevent ICE from executing the expedited removal order while she challenges that order in habeas proceedings. Given that petitioner has already filed a petition for a writ of habeas corpus challenging that order, her request for a temporary restraining order or injunctive relief asking for the same relief is unnecessary and not justified by the law or the specific facts of this case.

The immigration statute sets forth the limitations for jurisdiction over expedited removal orders at 8 U.S.C. §1225(b)(1), which clearly states that habeas corpus review is limited to determine whether (1) the petitioner is an alien; (2) petitioner was ordered removed under such section; and (3) petitioner is a lawful permanent resident or was granted refugee or asylum status. The court is precluded from reviewing whether the person is actually inadmissible or entitled to any relief from removal. *Brumme v. INS*, 275 F.3d 443 (5th Cir. 2001); *cf. American-Arab Anti-Discrimination Comm. v. Ashcroft*, 272 F. Supp.2d 650 E.D. Mich. 2003)(habeas jurisdiction exists to determine whether expedited removal statute was lawfully applied to the petition and where person was paroled into the U.S., it was inappropriate to utilize expedited removal).

A. The Likelihood of Irreparable Harm to Lim If The Relief is Denied.

Petitioner Lim does not state what, if any irreparable harm will occur to her if the relief requested is denied. She restates her arguments regarding the expedited removal order which are set forth in her habeas petition. However, once filed in the proper district and naming the proper respondents, petitioner Lim may seek the limited habeas review provided for by statute. 8 U.S.C. §1225(b)(1)

B. There is a Likelihood of Irreparable Harm to the Government and It Is Clearly Not in the Public's Interest to Grant the Requested Injunctive Relief.

The government has identified that petitioner Lim is an alien who is properly subject to the expedited removal process based upon her lack of status in the United States. *See* Govt. Ex.1 and 2. Based upon the governmental interest in identifying and removing those aliens who have no legal basis to enter or reside in the United States, irreparable harm to immediately order the government not to enforce the order, without the completion of the limited habeas review is unfounded. The government has followed the proper procedures in placing Lim in expedited removal proceedings and under the statute she may be entitled to limited review but it must be filed in the proper forum. *See Kholyavskiy*, at 951, *citing al-Marri v. Rumsfeld*, 360 F.3d 707, 709-10: "[w]e interpreted 28 U.S.C. §2241, which gives district courts the power to grant writs of habeas corpus "within their jurisdictions," to mean that the only proper venue for habeas proceedings is the federal district in which the petitioner is detained."

It is in the interest of the government and the public in general that the removal proceed as quickly as possible as well. Recent amendments to the Immigration and Nationality Act (INA) reflect a strong public interest in removing illegal aliens as expeditiously as possible from the United States. Sen. Jud. Comm. Rep., No. 104-249 at 7, (reproduced at 1996 WL 180026 at 15), 104th

Cong, 2d Sess. (1996)("Aliens who violate U.S. immigration law should be removed from this country as soon as possible. Exceptions should be provided only in extraordinary cases specified in the statute and approved by the Attorney General.").

C. It Is Unlikely that Petitioner Lim Will Prevail on the Merits.

Petitioner Lim has filed a habeas petition concurrently with this motion and it is the habeas claim that will direct the merits of this case. However, it is well settled that when a habeas corpus petition is filed challenging the petitioner's current physical confinement, the proper respondent to that action is the warden or official overseeing the petitioner's custody that "has the immediate physical custody of the party detained, with the power to produce the body of such party . . ." Rumsfeld v. Padilla, 124 S.Ct. 2711, 2717 (2004)(quoting Wales v. Whitney, 114 U.S. 564, 574 (1985)). This rule is consistent with 28 U.S.C. §2243 which provides: "[t]he writ . . .shall be directed to the person having custody of the person detained," and that person is the proper respondent, and the district court in which the prison is located is the proper district for proceedings under §2241." Al-Marri v. Rumsfeld, 360 F.3d 707 at 709 (7th Cir. 2004). The Seventh Circuit has recently reiterated this jurisdictional principle, and in keeping with that ruling, this court should dismiss the petition for lack of personal jurisdiction, as the warden of the facility in Kenosha, Wisconsin is not within the jurisdiction of the district court of the Northern District of Illinois, but rather the Eastern District of Wisconsin. Petitioner Lim may properly file the habeas petition in the federal district where she is confined and appropriately challenge her confinement in that district, as that is where the "person who has the *immediate custody* of the person detained, with the power to produce the body of such party before the court or judge." Kholyavskiy at 953, citing Padilla v. Rumsfeld, 542 U.S. 426, 435, 124 S.Ct. 2711, 159 L.Ed.2d 513 (2004).

Filed 09/05/2008

Conclusion

In sum, petitioner Lim's detention by the government is based upon her lack of any lawful status here in the United States, and as an arriving alien, she is not entitled to release at this time. The government does not intend to remove her until the habeas case has been resolved. However, because she has not filed the habeas petition in the proper district which has jurisdiction over the only proper respondent, the warden of the Kenosha County Correctional Facility, the court must dismiss the request for injunctive relief and the underlying habeas as improperly filed in this district. Alternatively, the court may transfer the case to the Eastern District of Wisconsin with the appropriate respondent and custodian where petitioner Lim may pursue any further relief.

For the reasons set forth above, the respondents respectfully request that this court deny the request for injunctive relief and temporary restraining order as petitioner Lim is not entitled to injunctive relief at this time.

> Respectfully Submitted, PATRICK J. FITZGERALD United States Attorney

By: s/ Sheila McNulty SHEILA McNULTY Special Assistant United States Attorney Chicago, Illinois (312) 353-8788 sheila.mcnulty@usdoj.gov

U.S. Department of Justice

Immigration and Naturalization Service

Record of Deportable/Inadmissible Alien

| | T: | | Mid | dla | | 4.4 | Sex | Hair | Eyes | Cmplxn |
|--|----------------------|--|---|--------------|-----------------------|--|---------------------------------------|----------------------|--|----------------------------|
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| Date of Birth | | Date of Action | | | Locati | ion Code | At/Near | | Date/Hour | |
| 10/12/1960 Age: 4 | 5 | 09/18/20 | 06 | | | /SYS | SYS | | 09/17/2 | 006 1951 |
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| Name, Address, and Nationality of Spouse (N | laiden Name, if App | ropriate) | | | | | | | y of Minor C | |
| Father's Name, Nationality, and Address, if k | nown Nationalit | y: KOREA | | | Mothe Jum Natio | er's Present and Maid- ok Jean natity: Korea | en Names, Na | tionality, and | d Address, if | Known |
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|--|--|---|--|
| Alien's Name | File Number Case No: SYS0609 A094 947 587 | Date 09001529 09/18/2006 | |
| and national of Korea. LIM admits enter, pass through, or reside in During an oral interview and swo | ted she did not poss n the United States. | ses any valid documentation to | |
| ID#2425 in the Korean language as willingly admitted to the follow: Korea by birth in Daejeon, South documentation to enter into, or admitted that he was en route to today's date. | nd witnessed by ICE ing: LIM admitted to Korea. LIM admitted pass through, or rem | agent G. MACDONALD, LIM freely being a citizen and national is to not possessing the proper main in the United States. LIM | y and of |
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Title

CBP OFFICER

2 of 2 Pages

Form I-831 Continuation Page (Rev. 6/12/92)

Signature

H HUIZAR

U.S. Department of Justice

Immigration and Naturalization Service

Notice and Order of Expedited Removal

DETERMINATION OF INADMISSIBILITY

File No: A094 947 587

Date: September 18, 2006

In the Matter of: JUM S. LIM

Pursuant to section 235(b)(1) of the Immigration and Nationality Act (Act), (8 U.S.C. 1225(b)(1)), the Immigration and Naturalization Service has determined that you are inadmissible to the United States under section(s) 212(a) \blacksquare (6)(C)(i); \square (6)(C)(ii); \blacksquare (7)(A)(i)(I); \square (7)(A)(i)(II); \square (7)(B)(i)(I); and/or \square (7)(B)(i)(II) of the Act, as amended, and therefore are subject to removal, in that:

- 1) On or about September 17, 2006, you applied for admission into the United States.
- 2) You verbally declared yourself to be a Lawful Permanent Resident of the United States.
- 3) You are a citizen and national of Korea.
- 4) You have no legal right to either enter, pass through, or remain in the United States.
- 5) You willfully misrepresented your true identity and are not in possession of a valid entry document as is required by the Act.

H HUIZAR CBP OFFICER

Name and title of immigration officer (Print)

Signature of immigration officer

ORDER OF REMOVAL UNDER SECTION 235(b)(1) OF THE ACT

Based upon the determination set forth above and evidence presented during inspection or examination pursuant to section 235 of the Act, and by the authority contained in section 235(b)(1) of the Act, you are found to be inadmissible as charged and ordered removed from the United States.

S. OLIVERI A. MURGA SUPERVISORY CBP OFFICER

Name and title of immigration officer (Print)

Signature of immigration officer

O. CHAMBERS CBP CHIEF

Name and title of supervisor (Print)

Signature of supervisor, if available

☐ Check here if supervisory concurrence was obtained by telephone or other means (no supervisor on duty).

CERTIFICATE OF SERVICE

I personally served the original of this notice upon the above-named person on (Date)

Signature of injurgration officer

GOVERNMENT EXHIBIT

2

800-783-039

Form I-860 (Rev. 4-1-97)

09/28/2006 10:07 FAX 847 470 5949

STATES ATTORNEY

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| IN | THE | CIRCUIT | COURT | OF | COOK | COUNTY, | ILLINOIS |
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PEOPLE OF THE STATE OF ILLINOIS

CASE NO.05CR2690901 WOOL

WARRANT TYPE { ARR }

JUM LIM

ARREST WARRANT

The people of the State of Illinois to all peace officers in the State - Greetings:

we command you to arrest (Defendant) JUM LIM

for the offense of

(Description) FAILURE REPORT ACCIDENT/DEATH

stated in a charge now pending before this court and that you bring him/her instanter before the Circuit Court of Cook County at (Location) SKOKIE COURTHOUSE

5600 OLD ORCHARD RD

at 9:30 A.M. or if I am absent or unable to act, the heart or most accessible court in Conk County or, if this warrant is executed in a county other than Cook, before the nearest of most accessible judge in the county where the arrest is made.

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Unless otherwise indicated below the geographic limitetion are those as specified in 725 ILCS 5/107-9(0).

(Goographic Limitations)

GEOGRAPHIC LIMITATIONS

Prosocutor

Judge

Code 1745

TIMOTHY J. CHAMBERS

SEP 27 2008

HY BROWN IE CIRCUIT COURT K COUNTY, IL

Witness, Dorothy Brown, Clerk of the Court and soal thereof, 09/27/2

JUM LIM Name

Clerk of the Circuit Court

Alias

Residence 10365 DEARLOVE RD: #

CityGLENVIEW

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State

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Prosecutor

Complainant's Name

Address

City

Arresting Officer

Reviewed By:

Agency/Unit COOK COUNTY SHERIFF

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Clerk

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Printed:

Brown

09/27/2006 12:07:10

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CLERK OF THE CIRCUIT COURT OF COOK COUNTY

GOVERNMENT **EXHIBIT** 3

Fax from : 847 478 5949

09/27/06 21:22 Pg: 2

RECORD OF PERSON AND PROPERTY TRANSFERED

U. S. DEPARTMENT OF JUSTICE

IMMIGRATION AND NATURALIZATION SERVICE

(Rev. 9-9-56)

A94-947-587 **ACTION AUTHORIZED BY:** ON 10/11/2006 @ 1000 HRS. POC: DET. LOPEZ/EXTRADITION UNIT 619-531-3762 Detainee scheduled to be extradited to Cook County, Illinois - Sheriff's/Police Department via San Diego- Sheriff Dept. Andy Padilla 619-710-8336 Fax: 619-710-8390 Date of transfer: CCA/INTAKE: PERM-OUT DETAINEE TO SND 10/11/06 NLT 0600 HRS. ve all MEDICATION, PROPERTY, VALUABLES, AND MONEY (if applicable) accompany subject station of final delivery to retain one copy for his personal expense voucher and two additional copies or This form is to be executed in sufficient number of copies to allow each receiving officer Show whether deportation is to be effected at Service expense or at carrier expanse Use a separate line for each person transferred File No. Show whether deport, removal, etc Show whether alien detained at Service expense immediately prior to transfer. Show whether criminal, diseased, epileptic, insanc, etc., or likely to attempt escape Wednesday, October 11, 2006 LIM, Jum Soon NAME OF PERSON Nationality Korea 10/12/60 From: ODF BOO SEX 71 Sill Signature Place and date Received the above listed persons, property and baggage checks Afflicted or dangerous 2 Ö Proving P Tradito Status 0: SND Money and hand luggage Checked baggage e C

GOVERNMENT EXHIBIT

CARDELS 800-783-0399

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ILLINCE

State of Illinois | DEPARTMENT OF CORRECTIONS | Inmate Search Results

Page 1 of 2

ILLINOIS DEPARTMENT OF CORRECTIONS INTERNET INMATE STATUS

AS OF: Monday, April 23, 2007





R81002 - LIM, JUM

Parent Institution:

inmate Status:

Location: Discharge Reason: Lincoln Correctional Center IN CUSTODY

LINCOLN

VITALS

Date of Birth: Weight: Hair:

10-12-1960 111 lbs. Brown Female Sox: 5 ft. 04 in. Height: Asian Raco: Brown Eyes:

MARKS, SCARS, & TATTOOS

PIERCED EARS - 1XEA

ADMISSION / RELEASE / DISCHARGE INFO

Custody Dato:

Projected Parole Date:

Paroled Date:

Tentative Discharge Date: Discharge From Parole:

02/21/2007 01/23/2009

01/23/2011

SENTENCING INFORMATION

| MITTIMUS; | 05CR2690901 |
|-----------------------|-------------------------------|
| CLASS: | 2 |
| COUNT: | 1 |
| OFFENSE: | FAILURE REPORT ACCIDENT/DEATH |
| CUSTODY DATE: | 10/23/2006 |
| SENTENCE: | 5 YEARS 0 MONTHS 0 DAYS |
| COUNTY: | COOK |
| SENTENCE DISCHARGED?: | NO |

All complaints regarding the accuracy of information contained in these documents should be submitted, in writing, to the Illinois Department of Corrections, P.O. Box 19277, Springfield, IL 62794-9722.

Page 7 of 8

PAGE 02/03

NO.360 F02 @ 002/003

GOVERNMENT EXHIBIT

*U.S. Department of Justice Immigration and Naturalization Service

Warning for Fallure to Deport

| Name: | | |
|---|--|--|
| LIM, JUM SOON | Chicago Field Office | A94 947 587 |
| Section 243(a) of the Immigration and Nationality Act provides, in | part, that: | |
| Any alien against whom a final order of removal is outsta described in section 237(a) who— | | |
| (A) willfully fails or refuses to depart from the intermediate of removal under administrative professional and a second | inited States within a perio recesses, or if judicial revie | d of 90 days* from the date of w is had, then from the date |
| of the final order of the court, (5) willfully fails or refuses to make timely appliances to make timely appliances. | · · | |
| (C) connives or conspires, or takes any other : purpose of preventing or hampering the alien's d | EDBITURE DURSUANT to suich | ar . |
| (U) Willfully talks of refuses to present himself of the Attorney General pursuant to such order | or herself for removal at the | time and place required by |
| shall be fined under title 18, United States Code, or impri- is a member of any of the classes described in paragraph | 1 (1)(E), (2), (3), or (4) of si | ection 237(a)), or both. |
| Nothing in this section shall make it a violation to take proper step exemption from such order of removal or for the purpose of secur | os for the purpose of securing the alien's release from | ng cancellation of or incarceration or custody. |
| Any action the Immigration and Naturalization Service may take to remove you will NOT relieve you of the liability for compliance with above, | o obtain a traval document to the provisions of law refe | for your departure or to rred to in the first paragraph |
| Section 241(a)(1)(C) provides for the extension of the statutory remarks application in good faith, for a travel or other document necessary the allen's remayal subject to an order of removal. | movel period if the alien refus for the alien's removal or depo | ee, during the removal period, to situite or conspires or east to pre- |
| Data Order Final: Crdered Removed under Section: Section 212 (a) (6) (C) (0 & 212 (a) (| 7) (A) (i) (i) of the INA Act. | |
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| Served By: (Print Name and Title of Officer) | a Survice | |
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INSTRUCTION SHEET TO DETAINEE REGARDING REQUIREMENT TO ASSIST IN REMOVAL

The following is a list of things you are required to complete within 30 days of receiving this form, in order comply with your obligation to assist in obtaining a traval document:

Mandatory requirements will be checked off by the INS officer depending on the facts of each case. Failure to comply or provide sufficient evidence of your inability to comply, may result in the extension of the removal period and subject you to further detention. In addition, you may be subject to criminal prosecution. If you need assistance in complying with any of the requirements, please contact a Deportation Officer.

- Submit passports (current and expired) to the INS. If you have a copy of your passport, you are to submit it,
- Apply for a travel document/passport from your embassy or consulate, or directly from your government in your native country, or any other embassy or consulate of your native country in another country.
- √ Comply with all instructions from all embassies or consulates requiring completion of documentation for issuance of a travel document.
- V Submit to the INS birth certificates, national identification cards, and any other document issued by a foreign government indicating your citizenship, nationality, place of birth, and place of residence prior to entering the United States.
- √ Provide names and addresses of family and friends reliding in the United States and request that they contact your embassy or consulate in the United States, in order to facilitate the issuance of a
- V Provide names and addresses of family and friends residing in your country of citizenship and request family and friends residing abroad contact your government in reference to issuing a travel document
- √ You are required to take measures to request reinstatement of your previous nationality, register as required, or take any other action that will ensure the issuance of a travel document and your removal from the United States.
- V Provide INS with written copies of requests to embassies or consulates requesting issuance of a travel document.
- Provide INS with written copies of responses from en bassies or consulates regarding your requests.
- Solicit permission from another country, which may be able to accept you, to enter that country to effect your removal from the United States.

| O Other | | | | |
|--|---------|-----------|------------------|----------|
| Alien's Signature - im Li- | m | A Number_ | 94 947 587 | <u>.</u> |
| Served by ST 1 Tohnson of Officer's Name | n 8-15. | -08 at | 1059 Location | HR S |